# REPORT OF THE AUDIT OF THE SHELBY COUNTY SHERIFF

For The Year Ended December 31, 2011



#### ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE SHELBY COUNTY SHERIFF

#### For The Year Ended December 31, 2011

The Auditor of Public Accounts has completed the Shelby County Sheriff's audit for the year ended December 31, 2011. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$35,271 from the prior year, resulting in excess fees of \$445,631 as of December 31, 2011. Revenues increased by \$14,737 from the prior year and expenditures increased by \$50,008.

#### **Lease Agreement:**

Lease agreement principal totaled \$31,620 as of December 31, 2011.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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## ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Mike Armstrong, Shelby County Sheriff Members of the Shelby County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees -regulatory basis of the Sheriff of Shelby County, Kentucky, for the year ended December 31, 2011. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the Sheriff for the year ended December 31, 2011, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 10, 2012 on our consideration of the Shelby County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Mike Armstrong, Shelby County Sheriff Members of the Shelby County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Shelby County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Adam H. Edelen

**Auditor of Public Accounts** 

May 10, 2012

## SHELBY COUNTY MIKE ARMSTRONG, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2011

#### Revenues

State Fees For Services: Finance and Administration Cabinet Sheriff Security Service Cabinet For Health And Family Services	\$ 45,198 67,530 2,061	
Transport Prisoners	 8,939	\$ 123,728
Circuit Court Clerk:		
Fines and Fees Collected		2,926
Fiscal Court		920
County Clerk - Delinquent Taxes		73,180
Commission On Taxes Collected		785,611
Fees Collected For Services:		
Auto Inspections	12,305	
Civil Process/Serving Papers	82,248	
Filing Fees	20,160	
Carrying Concealed Deadly Weapon Permits	 13,590	128,303
Other:		
Tax Penalty	103,441	
Copies/Photo Copies	2,609	
Reimbursements	2,830	
Miscellaneous	 1,421	110,301
Interest Earned		4,673
Borrowed Money:		
State Advancement	_	96,246
Total Revenues		1,325,888

#### SHELBY COUNTY

MIKE ARMSTRONG, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2011

(Continued)

#### **Expenditures**

Operating Expenditures and Capital Outlay:				
Personnel Services-				
Deputies' Salaries	\$ 243,026			
Employee Benefits-				
Employer's Share Social Security	20,271			
Employer Paid Life Insurance	597			
Employer Paid Health Insurance	53,706			
Contracted Services-				
Contracted Services	455			
Advertising	2,616			
Vehicle Maintenance and Repairs	29,036			
Computer CSI/KACP Accreditation	37,867			
Materials and Supplies-				
Office Materials and Supplies	10,262			
Uniforms	18,230			
Auto Expense-				
Gasoline	105,237			
Other Charges-				
Fiscal Court Filing Fees	20,160			
Law Enforcement Supplies	44,302			
Training	6,582			
Commodities	5,283			
Dues	2,289			
Postage	11,063			
Carrying Concealed Deadly Weapon Permits	2,760			
Telephone	23,259			
Transporting Prisoners	1,006			
DARE Program	1,616			
Sheriff Award Banquet	1,314			
Miscellaneous	2,332			
Capital Outlay-				
Vehicles	47,989			
Vehicle Equipment	 797	\$ 692,055		
Debt Service:				
State Advancement		96,246		
			•	
Total Expenditures			\$	788,301

#### SHELBY COUNTY

#### MIKE ARMSTRONG, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2011 (Continued)

Net Revenues Less: Statutory Maximum		\$ 537,587 88,277
Excess Fees Less: Training Incentive		 449,310 3,679
Excess Fees Due County for 2011  Payments to Fiscal Court - February 21, 2012  March 8, 2012	445,588 43	445,631 445,631
Balance Due Fiscal Court at Completion of Audit		\$ 0

#### SHELBY COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2011

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the Sheriff as determined by the audit. KRS 134.310 requires the Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2011 services
- Reimbursements for 2011 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2011

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

SHELBY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2011 (Continued)

#### Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.93 percent for the first six months and 18.96 percent for the last six months.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 33.25 percent for the first six months and 35.76 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Shelby County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

SHELBY COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2011 (Continued)

#### Note 3. Deposits (Continued)

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Shelby County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2011, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. Lease Agreement

The Office of the Sheriff was committed to a lease agreement with Customs Solutions Incorporated for computer software and hardware. The agreement requires an annual payment of \$15,810 for three years to be completed on September 1, 2014. The total remaining balance of the agreement was \$31,620 as of December 31, 2011.

#### Note 5. D.A.R.E. Account

The Sheriff maintained a Drug Abuse Resistance Education (D.A.R.E.) account during 2011. The beginning balance was \$8,258. Receipts for the year were \$7,775 and disbursements were \$4,972, leaving a balance of \$11,061 as of December 31, 2011.

#### Note 6. Confiscated Drug Account

The Sheriff maintained a Confiscated Drug account during 2011. The beginning balance was \$61,210. Receipts for the year were \$5,906 and disbursements were \$8,278, leaving a balance of \$58,838 as of December 31, 2011.

#### Note 7. Federal Drug Money Account

The Sheriff maintained a Federal Drug Money account during 2011. The beginning balance was \$13,931. Receipts for the year were \$25,523 and there were no disbursements. The ending balance as of December 31, 2011 was \$39,454.

#### Note 8. Drug Intervention Account

The Sheriff maintained a Drug Intervention account during 2011. The beginning balance was \$9,920. Receipts for the year were \$10,723 and disbursements were \$7,285, leaving a balance of \$13,358 as of December 31, 2011.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive The Honorable Mike Armstrong, Shelby County Sheriff Members of the Shelby County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Shelby County Sheriff for the year ended December 31, 2011, and have issued our report thereon dated May 10, 2012. The Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the Shelby County Sheriff's office is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Shelby County Sheriff's financial statement for the year ended December 31, 2011, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management, the Shelby County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Adam H. Edelen

**Auditor of Public Accounts** 

May 10, 2012